PLANNING COMMITTEE held at COUNCIL OFFICES LONDON ROAD SAFFRON WALDEN at 2pm on 3 JUNE 2015

Present: Councillor J Davey (Chairman)

Councillors R Chambers, P Fairhurst, R Freeman, E Hicks, J

Lodge, J Loughlin, A Mills and H Ryles.

Officers in attendance: N Brown (Development Manager), K Denmark

(Development Management Team Leader), C Oliva (Solicitor), A Rees (Democratic and Electoral Services Officer), M Shoesmith (Development Management Team Leader), S Stephenson (Planning Officer), A Taylor (Assistant Director Planning and Building Control) and L Trevellian (Senior Planning Officer).

PC1 APOLOGIES FOR ABSENCE AND DECLARATIONS OF INTEREST

Apologies for absence were received from Councillor Ranger.

PC2 MINUTES OF THE PREVIOUS MEETING

The minutes of the meeting held on 29 April 2015 were signed by the Chairman as a correct record.

The Committee agreed to move to Item 6.

PC3 TREE PRESERVATION ORDER NO.06/14 ELSENHAM NURSERIES, STANSTED ROAD, ELSENHAM

The Development Management Team Leader presented the report which explained that a provisional TPO had been made to cover woodland at Elsenham Nursery site.

Objections had made to the order on the grounds that the woodland covered by the TPO did not have amenity value and that was no evidence that the amenity value of the site, or the trees, had been assessed prior to the TPO being made. Also, the site was under good arboricultural management and therefore a TPO did not need to be made.

The Council's Landscaping Officer had inspected the site and assessed the amenity value of the trees. He had deemed it expedient to make a provisional TPO order due to the development proposals for the site. There was no evidence of active management of the woodland trees. It was therefore proposed that the TPO be amended to reflect appendix 2 of the report.

Councillor Davey invited Dr Mott to speak. Dr Mott said that the terms of the order should have been included in the report and that he was disappointed that the map did not include the individual trees. The objections to the TPO were

contradictory as it was not possible to say the trees did not have amenity value if their amenity value had not been assessed.

Councillor Chambers proposed the recommendations as outlined in the report. This was seconded by Councillor Hicks.

Councillor Lodge said he felt the documentation provided with the report was not sufficient to make an informed decision and he could not vote in favour of the amended TPO on this basis.

In response the Assistant Director Planning and Building Control explained the maps used were standard maps which were used as a matter of practice. There had been some issues in substantiating the quality of some of the trees and this is why they were included in the TPO.

Members voted on the proposal, which was defeated. Councillor Lodge then proposed that the item be deferred so more detailed information about the nature and number of trees in the area could be provided. This was seconded by Councillor Freeman.

The Assistant Director Planning and Building Control explained that as the provisional TPO was temporary and the time had elapsed, there was no TPO currently in place.

RESOLVED that the item be deferred to enable more information about the TPO to be provided.

PC4 PLANNING APPLICATIONS

(a) Approvals

RESOLVED that the following applications be approved subject to the conditions set out in the officer's report

UTT/15/1036/FUL Takeley – Development of an eight storey, 12,842sqm (GEA) quality hotel consisting of a net accommodation area of 8,159sqm, with ancillary restaurant and gym, vehicle parking and access - Land south west of Enterprise House, Stansted Airport, Takeley for Terrace Hill (Property Developments) No 2 Limited

Subject to the following conditions:

- The development hereby permitted shall be begun before the expiration of 3 years from the date of this decision.

 REASON: To comply with the requirements of Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2 Prior to the commencement of the development hereby permitted a construction management strategy shall be submitted to and approved in

writing by the Local Planning Authority covering the application site and any adjoining land which will be used during the construction period. Such a strategy shall include the following matters:

- Details of cranes and other tall construction equipment (including the details of obstacle lighting) - Such schemes shall comply with Advice Note 4 'Cranes and Other Construction Issues'(available at www.aoa.org.uk/policy-campaigns/operations-safety/).
- Control of activities likely to produce dust and smoke
- Details of temporary lighting Such details shall comply with Advice Note 2 'Lighting Near Aerodromes' (available at www.aoa.org.uk/policycampaigns/operations-safety/).
- Control and disposal of putrescible waste to prevent the attraction of birds.

The approved strategy (or any variation approved in writing by the Local Planning Authority) shall be implemented for the duration of the construction period.

REASON: To ensure that construction work and construction equipment on the site and adjoining land does not breach the Obstacle Limitation Surface (OLS) surrounding Stansted Airport and to ensure that the development does not endanger the safe movement of aircraft or the operation of Stansted Airport through interference with communication, navigational aids and surveillance equipment. This pre-commencement condition is required to ensure the safe operation of Stansted Airport.

Prior to the commencement of the development hereby permitted a Bird Hazard Management Plan shall be submitted to and approved in writing by the local planning authority. The submitted plan shall include details of the management of any flat/shallow pitched roofs on buildings within the site which may be attractive to nesting, roosting and "loafing" birds. The management plan shall comply with Advice Note 8 'Potential Bird Hazards from Building Design' (available at www.aoa.org.uk/policy-campaigns/operation-safety). The Bird Hazard Management Plan shall be implemented as approved on completion of the development and shall remain in force for the life of the building. No subsequent alterations to the plan are to take place unless first submitted to and approved in writing by the local planning authority.

REASON: It is necessary to manage the site in order to minimise its attractiveness to birds which could endanger the safe movement of aircraft and the operation of Stansted Airport. This pre-commencement condition is required to ensure the safe operation of Stansted Airport.

4 No works relating to the construction of the hotel hereby permitted shall be commenced until such time the works to the staff car park as shown on drawing no 7369-L(00)80A, dated 24 September 2014, contained in the document "Design Proposals for the Vertical Circulation Core and Horizontal Walkway", approved under reference UTT/14/3730/FUL, have been carried out and made available for staff use, or until temporary arrangements have been made available for the use of staff car parking

to accommodate the lost staff spaces, which shall be available until the replacement staff car park is completed.

REASON: To ensure there is adequate parking within the airport boundary in the interests of highway safety, in accordance with Uttlesford Local Plan Policy GEN1.

- No development shall take place, including any works of demolition, until a Construction Method Statement has been submitted to, and approved in writing by the local planning authority. The approved Statement shall be adhered to throughout the construction period. The Statement shall provide for:
 - i. hours of working on the construction site
 - ii. route of construction traffic including proposed signage for the approved route
 - iii. the parking of vehicles of site operatives and visitors
 - iv. loading and unloading of plant and materials
 - v. storage of plant and materials used in constructing the development vi. the erection and maintenance of security hoarding including decorative displays and facilities for public viewing, where appropriate vii. measures to control the emission of dust and dirt during construction viii. a scheme for recycling/disposing of waste resulting from demolition and construction works.

REASON: In the interests of the amenity of surrounding locality and business premises in accordance with Policies GEN1, GEN2, and GEN4 of the Uttlesford Local Plan (adopted 2005). This pre-commencement condition is required to ensure the safety of operations at Stansted Airport.

- Prior to the first operation of the hotel hereby permitted, the operation shall sign up to membership of the existing airport wide travel plan to ensure that staff have appropriate access to information and promotions for sustainable transport options rather than reliance on the private car.
 - REASON: In the interests of reducing the need to travel by car and promoting sustainable development and transport, in accordance with Uttlesford Local Plan Policy GEN1 (2005).
- Full details of both hard and soft landscape works shall be submitted to and approved in writing by the local planning authority. Subsequently, these works shall be carried out as approved, prior to the first use of the development hereby permitted. The landscaping details to be submitted shall include vehicle and pedestrian access and circulation areas, and planting plans, including specifications of species, sizes, planting centres, number and percentage mix.

REASON: The landscaping of this site is required in order to protect and enhance the existing visual character of the area and to reduce the visual and environmental impacts of the development hereby permitted, in accordance with Uttlesford Local Plan Policy GEN2.

No development shall take place until samples of materials to be used in the construction of the external surfaces of the development hereby permitted have been submitted to and approved in writing by the local planning authority. The development shall be implemented using the approved materials. Subsequently, the approved materials shall not be changed without the prior written consent of the local planning authority.

REASON: To ensure a satisfactory standard of development in the interests of visual amenity, in accordance with Uttlesford Local Plan Policy GEN2. This pre-commencement condition is required to ensure the development is carried out using appropriate materia*ls*.

UTT/14/2230/FUL White Roding – Variation of Condition 10 of Planning Permission UTT/0678/12/FUL (the premises shall not be open to the public other than between the hours of 7.30 hours and 23.30 hours for no more than 80 days in one year) in order to allow opening hours between 7.30 hours and 00.30 hours except for overnight residents, and to allow events/functions to take place on no more than 180 days in one year - Colville Hall, Chelmsford Road, White Roding for Mrs Philippa Wisbey

Subject to the amendment of condition 28 to read as follows:

Notwithstanding the submitted details, the use shall not be brought into use until a revised scheme to allow adequate ventilation to the function building has been submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in accordance with the approved scheme and thereafter retained.

REASON: To protect the amenities of neighbours in accordance with Policy GEN 4 of the Adopted Uttlesford Local Plan 2005.

Richard Marriage and Philip Kratz spoke in favour of the application. Councillor Lemon, Mark Bolden and David Edwards spoke against the application.

UTT/15/0684/FUL Clavering – Proposed demolition of existing dwelling and erection of replacement dwelling - Hill Green Farm Cottage, Clatterbury Lane, Clavering for Mr E Hitchcock

Chris Hennem spoke in favour of the application.

UTT/15/0740/FUL Great Dunmow – Change of use from B2 Light Industrial to D2 Assembly and Leisure - Unit 4, Zone A, Chelmsford Road Industrial Estate, Great Dunmow for Mr Oliver Pemberton

Oliver Pemberton spoke in favour of the application.

UTT/15/0782/HHF Quendon and Rickling – Proposed first-floor rear and side extensions; dormer windows in front and rear elevations, rooflight in rear

elevation and a new porch - Hedges, Rickling Green Road, Rickling Green for Mr and Mrs C White

Alan Price spoke against the application.

(b) Approval with legal obligations

UTT/14/2991/OP Elsenham – Outline application, with all matters reserved except for access, for the demolition of existing buildings and erection of 40 residential dwellings including open space and landscaping – Elsenham Nurseries, Stansted Road Elsenham for Stansted Road LLP

RESOLVED that conditional approval be granted for the above application subject to

- 1 the conditions set out in the report and the following additional conditions
 - 13 Prior to the commencement of any development, a Construction Management Plan shall be submitted to and approved in writing by the local planning authority in consultation with the Highway Authority. This document shall state how construction traffic will be managed including, but not limited to, the management and provision of the following items:
 - Suitable access arrangements to the application site in connection with the construction of the development
 - Wheel cleaning facilities for the duration of the development to prevent the deposition of mud and other debris onto the highway network/public areas
 - Turning and parking facilities for delivery/construction vehicles within the limits of the application site together with an adequate parking area for those employed in developing the site
 - Routing and timing of construction traffic, which should be discussed in advance with the Highway Authority to minimise impact on the local community.

Subsequently the development shall be carried out in accordance with the approved Construction Management Plan.
REASON: In the interests of highway safety in accordance with Uttlesford Local Plan Policy GEN1 (2005). This pre-commencement condition is required to ensure highway safety at the site is secured prior to commencement.

14 Prior to the occupation of any dwelling, there shall be the provision of a priority junction formed at right angles to Stansted Road, Elsenham as shown in principle on Intermodal drawing no. IT1403-TA-02 dated May 2014, to include but not be limited to, minimum visibility splays of 43m by 2.4m by 90m, 10m junction radii and a 5.5m carriageway width and two x 2 metre footways. Details shall be submitted to and approved in writing by the local planning authority in consultation with

the Highway Authority prior to the commencement of development. The development shall subsequently be carried out in accordance with the approved details.

REASON: To provide highway safety and adequate inter-visibility between the users of the access and the existing public highway for the safety and convenience of users of the highway and of the access, in accordance with Uttlesford Local Plan Policy GEN1 (2005).

- 15 Prior to the occupation of any dwelling, there shall be the provision of a scheme of traffic management to include a gateway feature at the commencement of the 30mph speed limit along Stansted Road to encourage lower speeds of traffic passing the site and an extension of the street lighting on Stansted Road westwards to incorporate the proposed priority junction. Details shall be submitted to and approved in writing by the local planning authority in consultation with the Highway Authority. Subsequently the development shall be carried out in accordance with the approved details. REASON: In the interests of highway safety, in accordance with
- 16 No development shall take place (including demolition, ground works, vegetation clearance) until a Construction Environmental Management Plan (CEMP: Biodiversity) has been submitted to and approved in writing by the Local Planning Authority. The CEMP: Biodiversity shall include the following:
 - a) Risk assessment of potentially damaging construction activities;
 - b) Identification of biodiversity protection zones;

Uttlesford Local Plan Policy GEN1 (2005).

- c) Practical measures (both physical measures and sensitive working practices) to avoid or reduce impacts during construction (may be provided as a set of method statements);
- d) The location and timing of sensitive works to avoid harm to biodiversity features;
- e) The times during construction when specialist ecologists need to be present on site to oversee works;
- f) Responsible persons and lines of communication;
- g) The role and responsibilities on site of an ecological clerk of works or similarly competent person; and the
- h) Use of protective fences, exclusion barriers and warning signs.

The approved CEMP: Biodiversity shall be implemented and adhered to throughout the construction period of the development hereby approved.

REASON: To make appropriate provision for conserving and enhancing the natural environment within the approved development, in the interests of biodiversity and for compliance with Uttlesford Local Plan Policy GEN7 (2005). This pre-commencement condition is required to ensure the protection of biodiversity on the site.

17 No development shall take place until a Biodiversity Management Plan has been submitted to and approved in writing by the Local Planning Authority. The Plan shall include:

- a) A description and evaluation of features to be managed:
- b) Ecological trends and constraints on site that might influence management;
- c) Aims and objectives of management;
- d) Appropriate management options for achieving the aims and objectives of the project;
- e) Prescriptions for management actions;
- f) Preparation of a work schedule (including an annual work plan capable of being rolled forward over a five-year period);
- g) Details of the body or organisation responsible for implementation of the plan;
- h) On-going monitoring and remedial measures.

The Plan shall include details of the legal and funding mechanism(s) by which the long-term implementation of the plan will be secured by the developer with the management body(ies) responsible for its delivery. The plan shall also set out (where the results from monitoring show that conservation aims and objectives of the Plan are not being met) how contingencies and/or remedial action will be identified, agreed and implemented so that the development still delivers the fully functioning biodiversity objectives of the originally approved scheme.

REASON: To make appropriate provision for conserving and enhancing the natural environment within the approved development, in the interests of biodiversity and in accordance with Uttlesford Local Plan Policy GEN7 (2005). This pre-commencement condition is required to ensure the protection of biodiversity on the site.

2 and a legal obligation as follows

- (I) The applicant be informed that the committee would be mindful to refuse planning permission for the reasons set out in paragraph (III) unless by 5 June 2015 the freehold owner enters into a binding agreement to cover the matters set out below under Section 106 of the Town and Country Planning Act 1990, as amended by the Planning and Compensation Act 1991, in a form to be prepared by the Assistant Chief Executive Legal, in which case he shall be authorised to conclude such an agreement to secure the following:
- (i) Provision of affordable housing
- (ii) Payment of contributions towards primary and early years and childcare provision
- (iii) Payment of contributions towards health care facilities
- (iv) Monitoring of a Woodland Management Scheme
- (v) Monitoring of Biodiversity Management Scheme
- (vi) Cycle/footpath link
- (vii) Monitoring fee
- (viii) Pay the Council's reasonable costs

(II) In the event of such an obligation being made, the Assistant Director Planning

and Building Control shall be authorised to grant planning permission subject to the conditions set out below:

- (III) If the freehold owner shall fail to enter into such an obligation, the Assistant Director Planning and Building Control shall be authorised to refuse permission for the following reasons:
- (i) No provision for affordable housing
- (ii) No financial contributions received towards education provision
- (iii) No financial contributions received towards health care provision
- (iv) No monitoring of a Woodland Management Scheme
- (v) No monitoring of a Biodiversity Management Plan
- (vi) No cycle/footpath link
- (vii) No payment of monitoring fee

Trevor Dodkins spoke in favour of the application. Dr Mott and Peter Johnson spoke against the application.

UTT/14/3662/FUL Quendon and Rickling – Detailed application for the erection of 19 residential units (including 5 affordable units) and a new vehicular access point, incorporating public open space, hardstanding, landscaping and land for educational use - Land South of Foxley House, Rickling Green Road, Rickling Green for CALA Homes (North Home Counties) Ltd

RESOLVED that conditional approval be granted for the above application subject to

1- the conditions set out in the report and the following additional conditions

(i) Wheelchair housing

The Plot 4 is allocated for wheelchair housing and as such shall be layout required to conform to the Wheelchair Housing Standard within the SPD Accessible Homes and Play space.

REASON: to ensure that the premises can be readily used by people with physical disabilities in accordance with national and local planning policies GEN1 and GEN2 of the Uttlesford Local Plan (adopted 2005).

(ii) Omit window

The first floor flank window on the west elevation serving bedroom 2 of Plot 5 shall be omitted.

REASON: In the interest of the residential amenities of the future neighbouring occupiers, in accordance with Policy GEN2 of the Uttlesford Local Plan (adopted 2005).

2 a legal obligation as follows

- (I) The applicant be informed that the committee would be minded to refuse planning permission for the reasons set out in paragraph (III) unless the freehold owner enters into a binding obligation to cover the matters set out below under Section 106 of the Town and Country Planning Act 1990, as amended by the Planning and Compensation Act 1991, in a form to be prepared by the Assistant Chief Executive Legal, in which case he shall be authorised to conclude such an obligation to secure the following:
- (i) Education contribution
- (ii) Provision of playground and provision of ongoing maintenance
- (iii) Provision of footpath
- (iv) Transfer of land for educational purposes
- (v) Provision of affordable housing
- (vi) Payment of monitoring fee
- (vii) Pay Councils reasonable costs
- (II) In the event of such an obligation being made, the Assistant Director Planning and Building Control shall be authorised to grant permission subject to the conditions set out below
- (III) If the freehold owner shall fail to enter into such an obligation by 1 July 2015 the Assistant Director Planning and Building Control shall be authorised to refuse permission in his discretion at any time thereafter for the following reasons:
- (i) Lack of Education contribution
- (ii) Lack of Provision of playground and provision of ongoing maintenance
- (iii) Lack of Provision of footpath
- (iv) Lack of Transfer of land for educational purposes
- (v) Lack of Provision of affordable housing

Phillip Wright spoke in favour of the application. Alan Price spoke against the application.

UTT/15/0972/FUL Great Hallingbury – Erection of a single building for employment (B1, B2 and B8 use), associated access, parking and turning facilities (amended details for Block B approved under planning permission (UTT/14/0138/FUL) - Land south of Dunmow Road, Great Hallingbury for Vision Stansted Ltd

RESOLVED that additional approval be granted for the above application subject to the conditions in the officer's report and a legal obligation as follows

(I) The applicant be informed that the committee would be minded to refuse planning permission for the reasons set out in paragraph (III) unless the freehold owner enters into a binding obligation to cover the matters set out below under Section 106 of the Town and Country Planning Act 1990, as amended by the Planning and Compensation Act 1991, in a form to be prepared by the Assistant Chief Executive - Legal,

in which case he shall be authorised to conclude such an agreement to secure the following:

- (i) The transportation of the requirements of the S106 Legal Obligation attached to planning permission granted under reference UTT/14/0138/FUL
- (ii) Council's reasonable legal costs
- (II) In the event of such an agreement being made, the Assistant Director Planning and Building Control shall be authorised to grant permission subject to the conditions set out below.
- (III) If the freehold owner shall fail to enter into such an agreement by 29 June 2015, the Assistant Director Planning and Building Control shall be authorised to refuse permission in his discretion any time thereafter for the following reasons:
- (i) The lack transportation of the requirements of the S106 Legal Obligation attached to planning permission granted under reference UTT/14/0138/FUL

UTT/15/0133/FUL Flitch Green – Removal of condition 17 attached to planning permission UTT/14/0005/OP for 98 dwellings, 2 no. football pitches, cricket square, pavilion, play and games area, youth shelter, car park, nature reserve, landscaping and erection of footbridge - Land off Tanton Road, Flitch Green for Enodis Property Development Limited

RESOLVED that additional approval be granted for the above application subject to the conditions in the officer's report and a legal obligation as follows

- 1. The applicant be informed that the committee would be minded to refuse planning permission for the reasons set out in paragraph (III) unless by the 8thJuly 2015 of being invited to do so the freehold owner enters into a binding obligation to cover the matters set out below under Section 106 of the Town and Country Planning Act 1990, as amended by the Planning and Compensation Act 1991, in a form to be prepared by the Assistant Chief Executive Legal, in which case he shall be authorised to conclude such an agreement to secure the following:
- (i) Community payment for education, health care services and highways.
- (ii) Provision of 40% affordable housing;
- (iii) Transfer of land for education purposes
- (iv) Provision and transfer of public open space, sports pitches, car park, MUGA, NEAP, Youth shelter, pavilion and maintenance shed.
- (v) Contribution towards maintenance of open space for 20 years
- (ii) Pay monitoring costs
- (iii) Pay Councils' reasonable costs

- 2. In the event of such an obligation being made, the Assistant Director Planning and Building Control shall be authorised to grant permission subject to the conditions set out below
- 3. If the freehold owner shall fail to enter into such an agreement, the Assistant Director Planning and Building Control shall be authorised to refuse permission for the following reasons:
- (i) Lack of provision of community payment for education, health care services and highways.
- (ii) Lack of affordable/social housing
- (iii) Lack of provision of land for education purposes
- (iv) Lack of provision of community facilities including public open space, sports pitches, car park, MUGA, NEAP, Youth shelter, pavilion and maintenance shed.
- (v) Lack of contribution towards maintenance of open space for 20 years

(c) Site Visits

The Committee agreed to visit the site of the following application

UTT/15/0377/FUL Stansted – Proposed partial demolition of 2 no. extensions, construction of 1 no. two storey extension and change of use from 1 no. residential unit and 1 no. shop to 3 no. apartments and 1 no. shop - 42 Chapel Hill, Stansted for Mr Howard Berndes.

PC5 WEST OF WOODSIDE WAY, GREAT DUNMOW – LPA REF UTT/13/2107/OP

The Assistant Director Planning and Building Control presented his report. He informed Members the application had initially been approved subject to a Section 106 legal obligation. At the meeting on 29 April 2015 the Committee agreed to alter the commencement condition from 1 year to 3 years. Subsequently it had become clear that the condition was not in its full form and it was recommended that the conditions were amended as follows:

- (A) Application for approval of the first Reserved Matters shall be made to the Local Planning Authority not later than the expiration of 3 year from the date of this permission. The development of phase 1 shall be begun before the expiration of 5 years from the date of this permission, or before the expiration of one year from the date of approval of the last of the reserved matters to be approved, whichever is the later.
- (B) Application for the approval of further Reserved Matters for the subsequent phases of development as identified by the phasing plan shall be made to the local planning authority before the expiration of 9 years from the date of this permission. The subsequent phases of development hereby permitted shall be begun either before the expiration of 12 years from the date of this permission, or before the expiration of one year from the date of approval of the last of the reserved matters to be approved, whichever is the later.

REASON: To comply with the provisions of Article 5 of the Town and Country Planning (General Development Procedure) Order 2015 and Section 92 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

The Assistant Director Planning and Building Control responded to questions by Members. He explained that the development was for a scheme of 750 dwellings which formed part of Great Dunmow's allocation for new housing. He said that requiring all reserved matters to be approved separately was the pragmatic approach to take. Large developments were often completed in parcels and took a number of years to complete. Housing requirements were liable to change over the development period, so if all matters were approved at once, it was likely there would be many subsequent applications. Having all matters reserved prevented this.

Councillor Chambers proposed the recommendation as outlined in the report. This was seconded by Councillor Hicks.

RESOLVED that the revised conditions be approved.

PC6 PLANNING AGREEMENTS

Members received an update on outstanding planning agreements. The Assistant Director Planning and Building Control explained the report came before every other meeting. Any appeal decisions would be brought before Members by the Development Manager.

The Development Manager, in response to a question by Councillor Freeman, explained that applications listed as refused had failed to comply with their Section 106 legal obligations within the deadline given, meaning the applications had been refused. The Development Manager also said the possibility of bringing an enforcement report to the Committee on a regular basis was being explored.

The report was noted.

The meeting ended at 4.45pm.